REQUEST FOR COUNCIL ACTION

NOO ROA 19-199-10/28

FROM: Jonathan Mendel, Community Development Director / /w/Committee: Finance

DATE: October 21, 2019

SUBJECT: October 10, 2019 Planning Commission Recommendation to rezone 1088 S. Court

Street from R-3, High Density Residential to C-1, Local Commercial (Case P19-19).

SUMMARY AND BACKGROUND:

On October 10, 2019, the applicant requested rezoning the property at 1088 S. Court Street from R-3, High Density Urban Residential to C-1, General Commercial. After reviewing the applicant's request and staff's analysis, the Planning Commission did not recommend the requested rezoning to City Council as a motion to recommend approval failed by a 1-4 vote.

The requested rezoning is delineated for the City Council in the below attached documents:

October 10, 2019 staff report & packet

October 16, 2019 Planning Commission recommendation resolution

October 10, 2019 Planning Commission - Case P19-19 draft meeting minutes

Since a rezoning requires a City Council public hearing, staff suggests the following timeline:

October 28, 2019 – Finance Committee of City Council review

 October 29, 2019 through November 29, 2019 – Minimum 30 day notice period for the City Council Public hearing

December 9, 2019 – Public Hearing before the City Council

January 13, 2020 - Ordinance review by City Council

Jonathan provided minutes verbation Paul-Residents brought compelling information
10. Maybe not just ley Bank-entire
property can be changed.

Fric-bout of I would have to vote to overtury
Course - CS zoning a possibility. Lawyer cant
figure out why PC did what they did.

Not Applicable Suggested Funding: Sufficient funds in Account No.

Transfer needed from Account No. to Account No.

NEW APPROPRIATION needed in Account No.

Emergency Clause Requested: N/A

Estimated Cost:

Reason:

COUNCIL USE ONLY:

Committee Action/Recommendation:

Council Action Taken: 10/25/19 Set pub. Hrg. Dec.9

Ord./Res.

Date:

Medina County Gazette - Legal Advertising Please publish once: Tuesday, November 5, 2019

NOTICE OF PUBLIC HEARING

Medina City Council will hold a public hearing Monday, December 9, 2019 at 7:30 p.m. in the Council Rotunda of the Medina City Hall located at 132 North Elmwood Avenue, Medina, Ohio.

The public hearing is to consider the rezoning of 1088 S. Court Street from R-3, High Density Urban Residential to C-1, Local Commercial (Case P19-19).

Interested persons are requested to appear and voice their opinions thereto.

By order of the Council of the City of Medina, Ohio.

Kathy Patton, CMC, Clerk of Council City of Medina

corres\publing.zoncode

MEETING DATE: 10-10-19

PLANNING COMMISSION

Case No. P19-19 1088 S Court Street



CITY of MEDINA

Planning Commission October 10, 2019 Meeting

Case No:

P19-19

Address:

1088 S. Court St.

Applicant:

Tucker Ellis, LLP representing Trillium Creek, LLC

Subject:

Request to rezone 1088 S. Court St. from R-3 to C-1

Submitted by:

Jonathan Mendel, Community Development Director

Subject Site:

The subject property is 0.92 acres on the east side of S. Court Street at the City of Medina corporation boundary. The site is occupied by a 2,369 sqft one-story principal building, a 2,029 sqft accessory building and accessory vehicle circulation areas.

Project Introduction:

The applicant requests rezoning the property from R-3, High Density Urban Residential to C-1, Local Commercial. At the moment, the applicant wishes to develop the property with a bank ATM drive-thru, but this is not a permitted use within the R-3 district and is a conditionally permitted use within the C-1 district.

Please find attached to this report:

- 1. Applicant's narrative for the rezoning and development plans received September 19, 2019
- Current City of Medina Zoning Map
- 3. Future Land Use map from the City of Medina 2007 Comprehensive Plan Update and a detail of the subject property's immediate vicinity on the map
- 4. C-1, Local Commercial
 - a. Principally Permitted and Conditionally Permitted use tables
- 5. Aerial photograph with City of Medina Zoning Districts overlay.

Present Zoning:

The subject property is presently zoned R-3, High Density Urban Residential. The permitted uses include single-family detached dwellings. The conditionally permitted uses include two-family dwellings, group homes, schools, churches, etc. Commercial uses are not permitted in the R-3 zoning district.

Proposed Zoning:

The applicant proposes rezoning the subject property to C-1, Local Commercial. This zoning district permits a limited range of commercial uses such as office, retail and personal/professional services. The conditionally permitted uses are a range of uses such as bed and breakfasts, churches, gas stations, restaurants and personal/professional services with drive through. The applicant provides discussion points to support their request to rezone from R-3 to C-1, which are attached in the packet.

2007 City of Medina Comprehensive Plan Update - Future Land Use Map:

The Future Land Use map in the Comprehensive Plan Update is a visual guide to future municipal planning and land use within the city. The map currently designates the subject property 'Residential High Density' as part of a specific area of the same designation to the north and east encompassing properties on the eastside of the S. Court and Sturbridge Dr.

Staff Comment:

The City's 2007 Comprehensive Plan Update designates the subject property as 'Residential High Density', which is equivalent with the existing multi-family development patterns on many of the neighboring properties to the north and east along the eastside of S. Court St.

The C-1, Local Commercial zoning district is specifically designed to be a low intensity general commercial district typically used elsewhere in the city on relatively small sites closely situated near less intensive land uses and/or zoning districts, such as at the northwest and northeast corners of N. Court St. and Homestead St.

If the proposed rezoning is approved by City Council and becomes effective, the applicant's proposed and intended land use for the subject property will require a Conditional Zoning Certificate review and approval by the Planning Commission. This zoning process requires a public hearing by the Planning Commission.

Next Step:

The Planning Commission should weigh the information provided and forward a recommendation to City Council on the rezoning request from R-3, High Density Urban Residential to C-1, Local Commercial.

Applicant's narrative in support of the rezoning & development plans received September 19, 2019

Tucker Ellis LLP

Addendum to Rezoning Application (Map Amendment)

City of Medina Planning Director and Planning Commission

1088 S. Court Street, Medina Ohio (the "Property")

Trillium Creek, LLC (the "Applicant")

September 18, 2019

DECEMBER A SEP LO 2019 To the Planning Director and Planning Commission:

This Addendum to Rezoning Application (this "Addendum") is hereby incorporated into the Boards and Commissions Application for Zoning Approval (the "Application") of the referenced Applicant filed in connection herewith. This Addendum is intended to provide, in addition to the copies of all plan submittals, the information required in connection with the Application, including a statement supporting the proposed amendment to the zoning map.

Request

The Applicant hereby respectfully requests an amendment to the zoning map reclassifying the Property from the R-3 High Density Urban Residential zoning classification as contained within the provisions of the Codified Ordinances of Medina, Ohio (the "Code"), Chapter 1125, to the C-1 Local Commercial District zoning classification as contained within the provisions of Code Chapter 1133.

Description of Proposed Work

The Applicant proposes the development of the vacant portion of the Property abutting S. Court Street for the installation of a KeyBank ATM kiosk (the "Work") in accordance with the plans and specifications included herewith (the "Plans"). The Work will include the installation of a thirty-six foot (36') concrete apron on S. Court Street at the southern boundary of the Property, with a circular access drive as depicted on the "Site Plan" included with Plans. The access drive will incorporate a passing lane to allow customers to bypass the ATM kiosk.

The existing landscaping mound along the northern boundary of the Property, and the existing buildings and vegetation along the eastern boundary of the Property, will remain as indicated on the Landscape Plan included with the Plans. It is anticipated that approximately three (3) existing trees will be removed.¹

Statement in Support of Rezoning

The intent of the Applicant's requested rezoning is to bring the zoning classification of the Property into conformance with the character of the surrounding area. The current R-3 zoning classification has been rendered obsolete and economically infeasible due to the substantial and ongoing commercial development of the properties along South Court Street. The City's Comprehensive Plan Update and Future Land Use Map (the "Plan") indicate the zoning relative to the Property should change. Therefore, even the City's own Plan says that, at minimum, the current R-3 zoning classification is inappropriate. The question becomes, what is

The Applicant received Site Plan approval from the Planning Commission on April 11, 2019, subject to the condition that the existing driveway located on the northern boundary of the Property be removed and all ingress and egress be directed through the southern driveway depicted on the Site Plan. Site Plan approval was also conditioned upon approval of all building permits, site development approval, and the rezoning of the Property as requested in this application.

the property zoning? The Applicant submits that a map amendment to the C-1 zoning classification is appropriate.

The requested rezoning is not only proper in light of the substantial commercial development in the area, but is required by Ohio law. *City of Norwood v. Horney*, 110 Ohio State 3d, 353, 853 N.E.2d 1115 (2006) provides:

Ohio has always considered the right of property to be a fundamental right. There can be no doubt that the bundle of venerable rights associated with property is strongly protected in the Ohio Constitution and must be trod upon lightly, no matter how great the weight of other forces.

Id. at 363. The requested rezoning will protect the Applicant's fundamental property rights, as well as advance legitimate governmental purposes as required by Ohio law. One of the primary factors to be considered in this regard is whether the R-3 zoning classification arbitrarily imposes regulations that are inconsistent with the character of the surrounding area or substantially similar properties. Shemo v. Mayfield Heights, 88 Ohio St. 3d 7 (2000).

Currently, the Property is zoned R-3 High Density Urban Residential², which permits a Single-Family Detached Dwelling as a principally permitted use, and conditionally permits the following:

Residential	Public/Semi-Public	Commercial
Group Home up to 8 Individuals	• Cemetery ^{3,7,20}	• None
• In-Law Suite	Conservation Use	
Two Family Dwelling	• Public or Quasi-Public Owned Park or Recreation Facility 1, 2, 3, 4, 5, 9, 11, 14, 22, 24, 25	
 Nursing Home, Assisted Living Facility, Independent Living Facility 1,2,3,5,7,9,11,14 	Public and Parochial Educational Institution for Primary Education 1,2,3,5,6,11	
• Mobile Home Park 3,5,8,9,10,11,14,24,26,27, 28,30	Public and Parochial Educational Institution for Secondary Education 1,2,3,4,5,7,11	
	Publicly Owned or Operated Governmental Facility ^{3, 7, 8, 11}	
	• Religious Place of Worship 1,3, 7,11,12,14	

(See Code Sections 1125.02 and .04).

However, these uses are wholly inconsistent with the commercial nature of the South Court Street corridor, as it has developed over the years. The permitted and conditionally permitted

uses under the R-3 zoning classification have been rendered infeasible, both in terms of the economic realities associated with such developments and the Applicant's ability to put the Property to a productive use under the R-3 zoning classification, and the site development requirements imposed under the Code.

Accordingly, the R-3 zoning classification does not substantially advance a legitimate government purpose, and the character of the Property and its location in a major commercial corridor supports a change to the C-1 zoning classification. The Property's location in a commercial corridor renders any of the uses permitted under the current zoning classification economically infeasible. It is not simply that Property is more valuable with a C-1 zoning classification, or less valuable without it. Rather, the Property is unsuitable to any of the permitted or conditionally permitted uses as currently zoned.

Moreover, the properties along the west side of South Court Street all maintain a C-1 zoning classification. The properties to the north of the Property, while all maintaining an R-3 classification, are all commercially developed. The property immediately to the south of the Property (located in Montville Township), which previously contained single-family residences until it was determined that such uses were economically infeasible, is slated to be developed as an assisted living facility. There is an existing legally, non-conforming commercial use located on the Property.

In short, this is an ideal location for uses associated with the C-1 zoning classification. This is supported by Code Section 1133.01, which states:

The C-1 Local Commercial District is established to provide for uses principally to accommodate the sale of convenience retail goods and personal services purchased frequently for daily or weekly needs. ***

There are a substantial amount of similar properties in the immediate area that are either zoned C-3 General Commercial or currently used for purposes consistent with a commercial zoning classification. Based on the location of the Property within an existing commercial corridor, the requested zoning amendment is insubstantial and in conformance with the general character of the neighborhood. The proposed use will provide "personal services purchased frequently for daily or weekly needs" and is located on a major thoroughfare in an outlying location. In other words, the requested rezoning will conform the Property to the surrounding commercial uses, consistent with the general intent of the Code with respect to the ongoing development in this particular corridor.

The requested rezoning is further supported by Code Section 1125.01, which states the purpose of the R-3 zoning classification is "to encourage relatively high density residential development in areas generally adjacent to built up sections of the community or in areas of existing development of such density The development is to consist of single-family and two-family dwellings in areas served with centralized sewer and water facilities." None of the properties which maintain the R-3 zoning classification along this portion of South Court Street have developed in this fashion, nor in conformance with the R-4 zoning classification, which is the most closely related land use to that identified in the Plan.

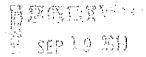
With respect to the Pinewood condominium development, it is located to the northeast of the Property and will not experience any nuisance conditions resulting from the proposed development. This is due to the existence of substantial vegetation and buffering, as well as the design of the site lighting, which will minimalize any light or noise pollution into the Pinewood development.

Regarding potential traffic concerns that have been raised by Pinewood residents, during site plan approval the Applicant committed to removing the existing driveway located on the north side of the Property, consolidating all traffic into the south drive as approved. Further, while local governments may legitimately weigh traffic generation from proposed land uses in deciding whether or not to authorize them, controlling traffic is not a primary purpose of zoning (at least as it applies to commercial areas). Where, as here, a proposed use is lawful given the context of the surrounding area, the question of additional (or existing) traffic becomes a secondary consideration. State ex rel. Killeen Realty Co. v. City of East Cleveland, 169 Ohio St. 375, 386, 8 Ohio Op. 2d 409, 160 N.E.2d 1, 8 (1959). While "taking into account the rights of others and the needs of the community," zoning regulations must operate "to insure the greatest enjoyment and maximum use of one's land." Ederer v. Board of Zoning Appeals, 18 Ohio Misc. 143, 149, 47 Ohio Op. 2d 340, 248 N.E.2d 234 (C.P. 1969).

Here, the proposed use is designed to capture existing traffic and will generate very little traffic in the area. The anticipated amount of traffic to an from the Property (approximately 60-80 trips per day) does not add significant traffic safety concerns relative to the existing traffic in the corridor. In fact, this development will mix appropriately with the existing commercial uses, and replace the loss of services due to the closure of the Huntington Bank branch. This marginal increase in traffic is not sufficient to justify the Applicant's request, given the secondary status of such considerations under Ohio case law.

Conclusion

The current R-3 zoning classification applicable to the Property is unsuitable based on the various commercial uses surrounding the Property. Development of the Property under the R-3 zoning classification is economically infeasible, and the requested rezoning will bring the Property into conformance with the general character of this commercial corridor. In sum, there is no rational basis to continue to apply the restrictive R-3 zoning classification on the Property. Accordingly, the Applicant respectfully requests that the Property be rezoned under the C-1 zoning classification.



Legal Description

Land situated in the City of Medina, County of Medina, and State of Ohio: and being known as the whole of Medina City Lot 4640, containing 1.1778 acres to be the same more or less, but subject to all legal highways.

SEPLS AND

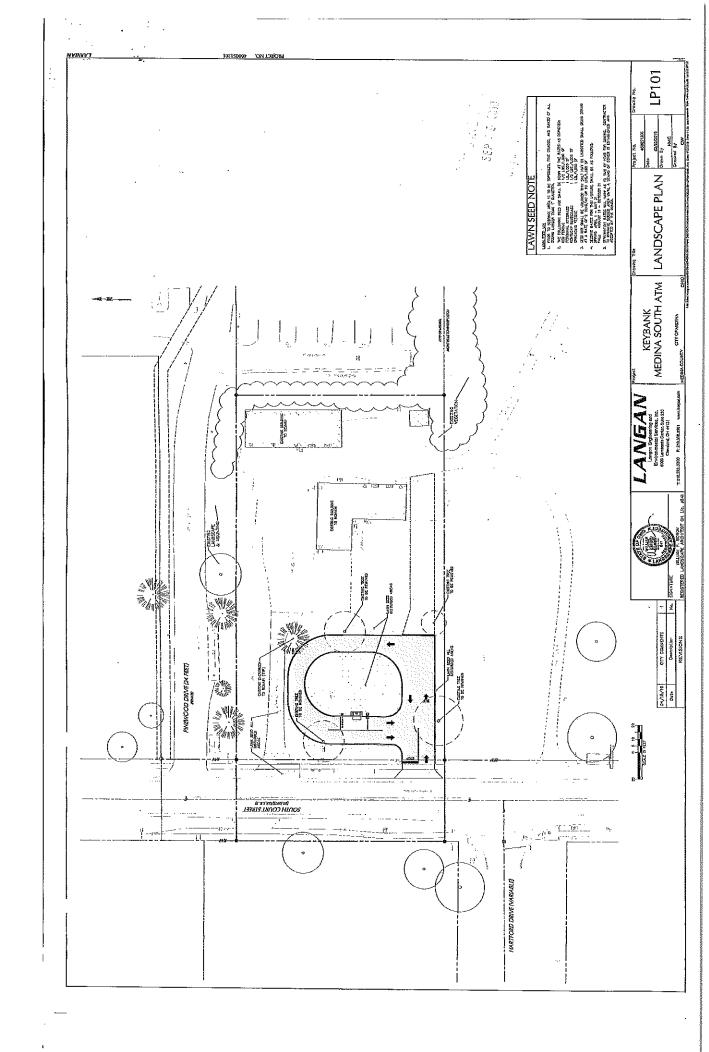
PPN: 028-19D-12-004

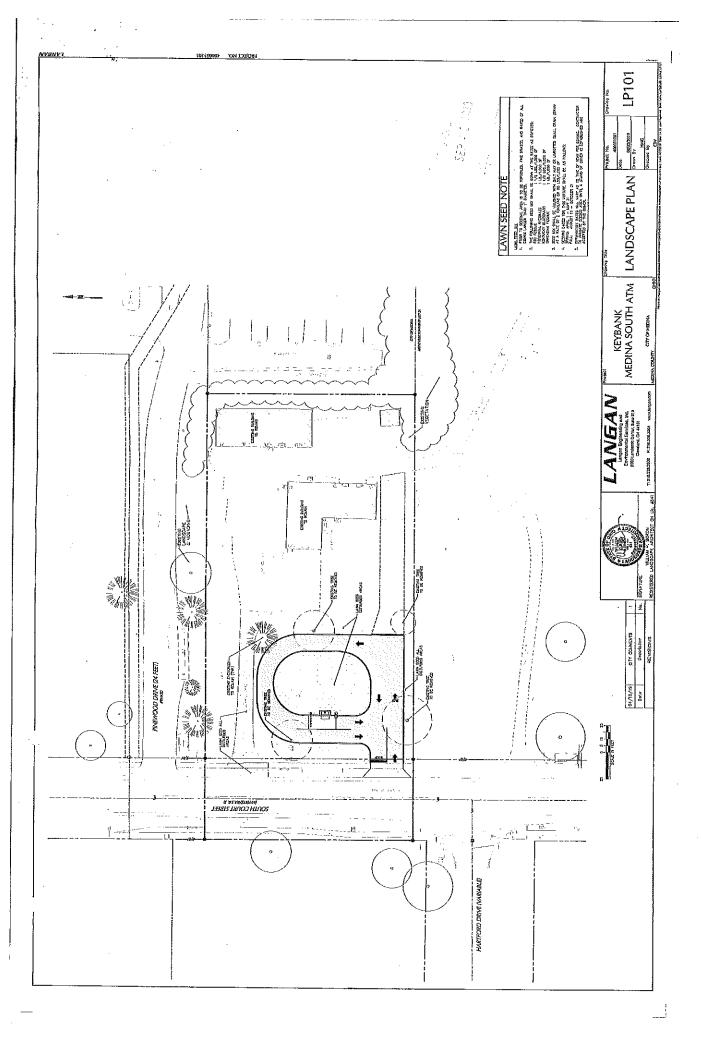
Trillium Creek LLC – 1088 S. Court Street, Medina, Ohio 44256

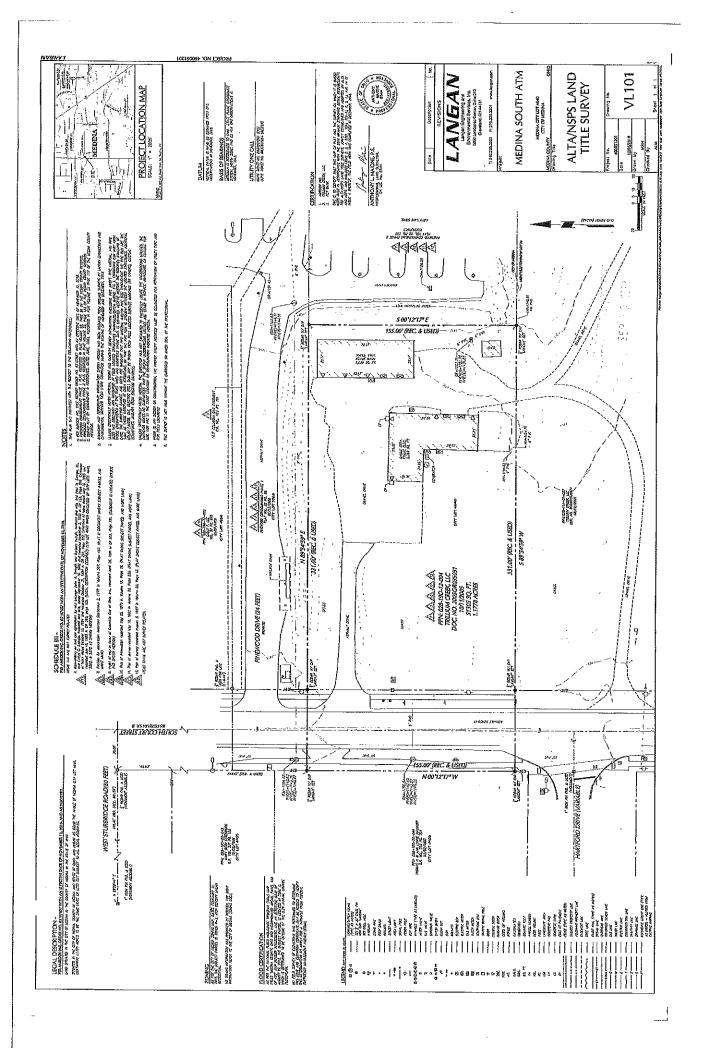
Adjoining Parcels List

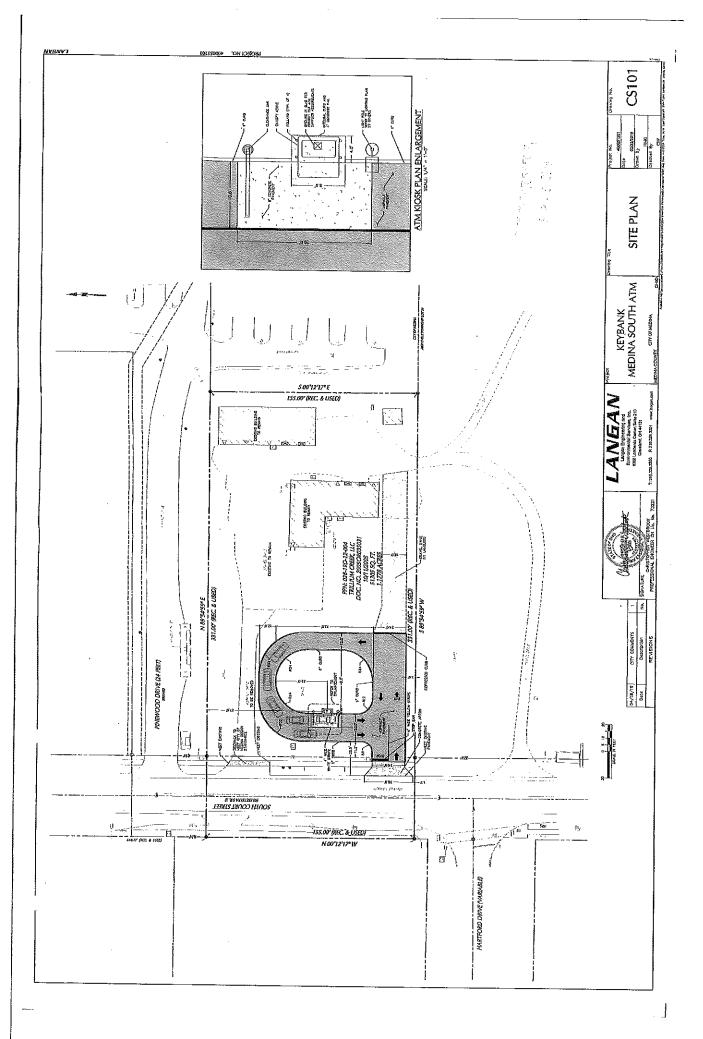
Permanent Parcel No.	Address	Owner
PPN: 028-19C-20-043	1063 S Court St, Medina, Ohio 44256	Mary Beth Esterburg
PPN: 028-19D-12-002	1060 S. Court St, Medina, Ohio 44256	Sally F. Lee
PPN: 028-19D-12-011	7 Pinewood Drive, Medina, Ohio 44256	Bruce & Barbara Fisher
PPN: 028-19D-12-010	5 Pinewood Drive, Medina, Ohio 44256	Deborah L. Teper, Co-Trustee & Pamela Webber, Co-Trustee
PPN: 028-19D-12-009	3 Pinewood Drive, Medina, Ohio 44256	Susan L. Funk, Trustee
PPN: 028-19D-12-008	1 Pinewood Drive, Medina, Ohio 44256	Sally Ann Finefrock
PPN: 028-19C-20-044	1075 S Court St, Medina, Ohio 44256	Thomas H & Ann Lynne Naumoff
PPN: 028-19D-12-014	2 Pinewood Drive, Medina, Ohio 44256	Gerard A & Kathleen M Seman
PPN: 028-19D-12-015	4 Pinewood Drive, Medina, Ohio 44256	Jacob Lambert
PPN: 028-19D-12-016	6 Pinewood Drive, Medina, Ohio 44256	Benjamin T. Wagner
PPN: 028-19D-12-017	8 Pinewood Drive, Medina, Ohio 44256	Michael A. Steffen
PPN: 030-11A-01-027	5779/5783 Wooster Pike, Medina, Ohio 44256	Trillium Creek LLC
PPN: 028-19C-20-045	1105 S Court St, Medina, Ohio 44256	Old Pheonix National Bank











Current City of Medina Zoning Map



Zoning District Map

Effective November 27, 2018 (Ord. 174-18)

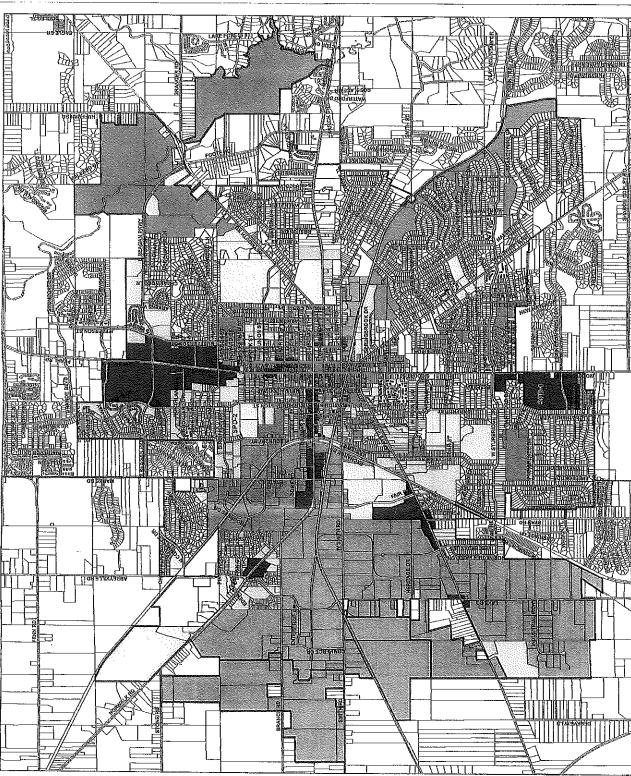
Legend	City Boundary	O-C Open Space Conservation	R-1 Low Density Urban Residential	R-2 Medium Density Urban Residential	R-3 High Density Urban Residential	R-4 Multi-Family Residential	M-U Multi-Use	P-F Public Facilities	C-S Commercial Service	C-1 Local Commercial	C-2 Central Business	C-3 General Commercial	I-1 Industrial	
T T														

Note:
This map is updated frequently and may not represent the most current information.
To ensure accurate information contact the Clty of Medina at 330-764-4652.

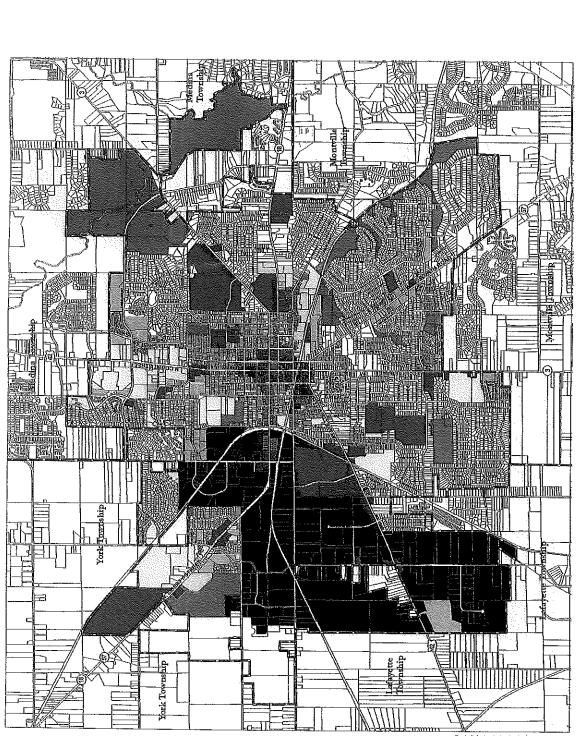
The lot lines of this map are representative of the actual lot lines and are not intended to be substituted for an official survey or used to resolve boundary or area issues. Secure a survey, consult County records or the City clerk of Council records for dimensions and areas of lots and boundaries.

Prepared by City of Medina Community Development Department July 22, 2019





Future Land Use map
from the City of
Medina 2007
Comprehensive Plan
Update and a detail of
the subject property's
immediate vicinity on
the map



Map 8 Future Land Use

11/13/2006 City of Medina, Ohio

Residental Low Density

Residental Medran Density

Residental High Density

Future Land Use

Central Business District
Thoroughfare Commercial
Planned Commercial

Mixed Use

Restricted Office

Light Industrial General

General Industrial
Public Facilities

Conservation/Recreation

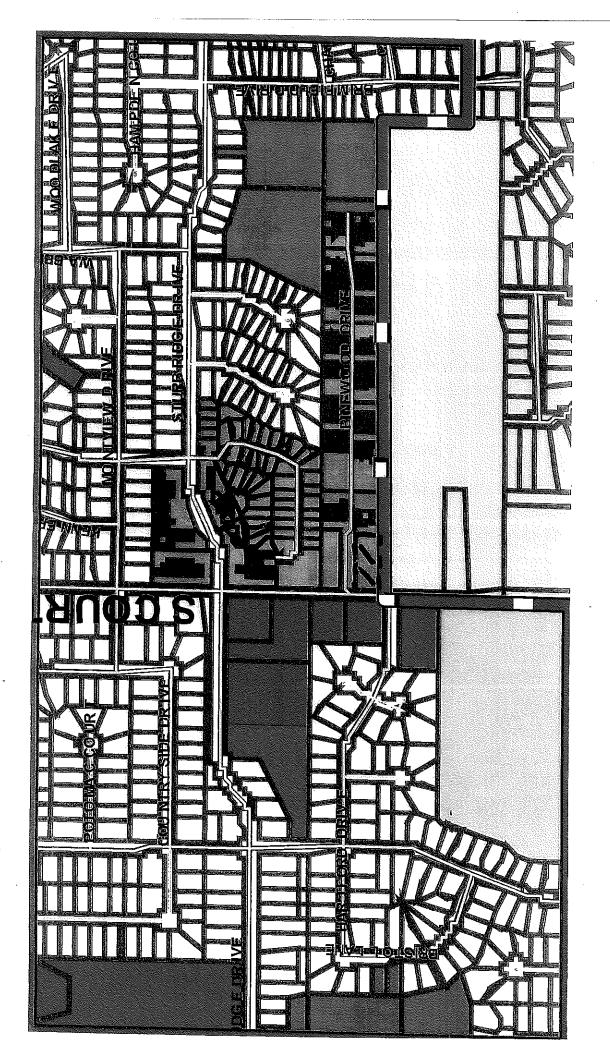
and Iowaship Boundary

Surrounding Area

0 1,250 2,500
Base Map Source Median County GIS, 2008
Date Source Workens Associates, Incorporated, 2006.

ource McKenna Associates, Inco ACT 77-17-17-13

Mckenna



C-1, Local
Commercial
Principally Permitted
and Conditionally
Permitted use tables

Print

Medina, OH Code of Ordinances

1133.02 PRINCIPALLY PERMITTED USES.

The following uses shall be permitted in the C-1 Local Commercial District:

Residential	Public/Semi-Public	Commercial		
• None	• None	Convenience Retail		
		Office - Professional, Medical and Administrative		
		Personal and Professional Services		
		Other Similar Uses as Determined by the Planning Commission		

(Ord. 109-14. Passed 6-23-14.)

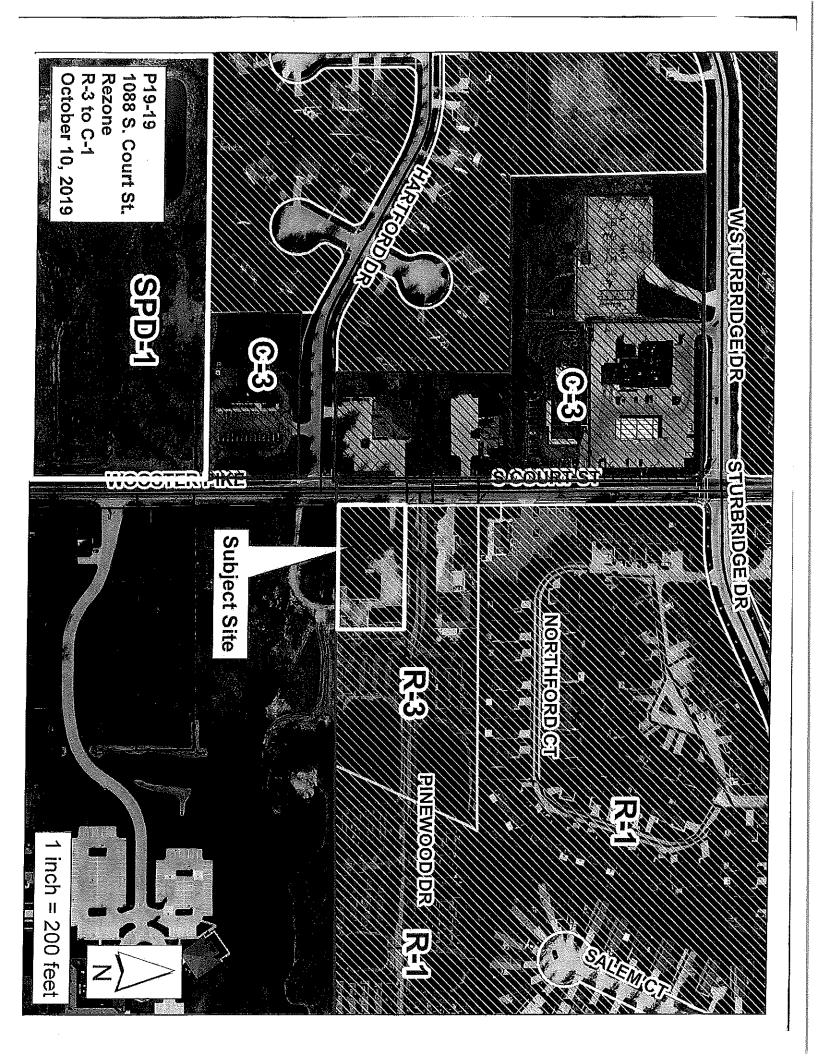
1133.04 CONDITIONALLY PERMITTED USES.

The following uses shall be permitted as conditionally permitted uses in the C-1 Local Commercial District subject to the requirements of Chapter 1153, Conditional Uses. Numerical identification after each item corresponds to specific standards in Section 1153.04, Conditionally Permitted Use Regulations.

Residential	Public/Semi-Public	Commercial
• Bed and Breakfast Inn ^{11,14}	• Club, Lodge or Fraternal Organization ^{9,11,14,25}	Bar or Tavern
• Nursing Home, Assisted Living Facility, Independent Living Facility 1,2,3,5,7,9,11,14	Conservation Use	• Child Day Care Center and Nursery ^{2,5,9,11,14}
	• Educational Institution for Higher Education	• Hospital ^{1,2,3,5,7,9,11,14}
	 Publicly Owned or Operated Governmental Facility ^{3,7} 	Motor Vehicle Filling Station with or without Convenience Retail 5,7,17,29,31
	• Public Utility 1,10,11	• Personal and Professional Services with Drive- Thru ^{7,17}
	• Religious Place of Worship 1,3,7,11,12,14	• Research and Development Laboratory and Processing with No External Hazardous, Noxious or Offensive Conditions
	• Urban Garden	Restaurant

(Ord. 63-16. Passed 5-9-16.)

Aerial photograph with City of Medina Zoning Districts overlay.



RESOLUTION PLANNING COMMISSION

October 16, 2019

Justin Eddy Tucker Ellis LLP 950 Main Avenue, Ste. 1100 Cleveland, Ohio 44113

PROPERTY: 1088 S. Court Street

CASE NO: P19-19

WHEREAS, YOUR APPLICATION WAS DULY PROCESSED AND AFTER APPROPRIATE REVIEW AND STUDY THE COMMISSION HAS PASSED THE FOLLOWING RESOLUTION:

At the October 10, 2019 meeting the Planning Commission denied a recommendation to City Council for rezoning 1088 S. Court Street from R-3 to C-1.

Sincerely,

/Jonathan Mendel

Community Development Director

rathan Mondel

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CITY OF MEDINA

PLANNING COMMISSION

Draft

Transcript of Proceedings held on
Thursday, the 10th day of October, 2019 before
the City of Medina Planning Commission,
commencing at approximately 7:00 p.m., as
taken by Makenzie J. Koman, RPR, Notary Public
within and for the State of Ohio, and held in
Medina City Hall, 132 North Elmwood Avenue,
Medina, Ohio 44256.

MEDINA COURT REPORTERS, INC.
REGISTERED PROFESSIONAL REPORTERS
209 North Broadway Street
Medina, Ohio 44256
(330) 723-2482
MCRMedina@msn.com

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1	APPEARANCES:
2	City of Medina Planning Commission, Rick Grice, Commissioner,
3	Bruce Gold, Member, Monica Russell, Esq., Member,
4	Paul Rose, Member, Andrew Dutton, Member, (Alternate).
5	,
6	City of Medina Planning Department, Jonathan Mendel, Community Development Director,
7	Sandy Davis, Administrative Assistant.
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PROCEEDINGS

THE CHAIRMAN: Good evening,
everyone. We'd like to welcome you to the
October 10th Medina City Planning Commission
meeting.

Anyone that is with us this evening will have an opportunity to speak if they so choose. We'd ask you come to the podium, give your name and address, keep your comments to, you know, a reasonable amount of time, five minutes or so.

It has been our practice for the last - oh, I don't know - thirty-five, forty years or so, we have a court reporter with us this evening, and at this point I'd ask that everybody stand and be sworn in, in case you decide later on you have something you want to say.

(Whereupon, the audience members and Jonathan Mendel were then placed under oath by the Notary.)

THE CHAIRMAN: Thank you.

The minutes of the September the 12th meeting were sent out to the Commission members. Are there any additions or corrections?

1	1 MR. GC	DLD: Mr. Chairman, I'd
2	like to make a	motion to accept the minutes as
3	3 submitted.	
4	4 THE CH	HAIRMAN: So a motion.
5	MR. RO	DSE: Second.
6	THE CH	HAIRMAN: Motion and a
7	second.	
8	Roll call.	
9	MS. DA	AVIS: Grice?
10	THE CH	HAIRMAN: Yes.
11	MS. DA	AVIS: Russell?
12	MS. RU	JSSELL: Abstain.
13	MS. DA	AVIS: Gold?
14	MR. GO	DLD: Yes.
15	MS. DA	VIS: Dutton?
16	MR. DU	TTON: Yes.
17	MS. DA	VIS: Rose?
18	MR. RO	SE: Yes.
19	MS. DA	VIS: Motion approved;
20	four yeas, one	abstention.
21	THE CH	AIRMAN: Mr. Rose, any
22	announcements?	
23	MR. ROS	SE: No.
24	THE CHA	AIRMAN: City Council?
25	MR. ROS	SE: None this

evening, sir. 1 2 THE CHAIRMAN: Okay. Thank you. Jonathan, any announcements? 3 MR. MENDEL: Just as everybody 4 5 in attendance here knows, the south side of 6 City Hall is under construction for the new 7 parking facility, two hundred and eleven 8 parking spaces, so the -- that is -- the 9 contract has a pretty hard line of beginning of May, is when that should be finished, so if 10 everybody just kind of hopes for a dry and 11 12 relatively warm winter, that wouldn't hurt the 13 process. And, also --14 15 THE CHAIRMAN: If we should be so lucky. 16 17 MR. MENDEL: -- for 18 November -- yeah. 19 For November, the November regular meetings, we have our -- we have instituted and 20 21 changed the forms for switching BZA and Planning Commission, so Planning Commission 22 would be then 6:00 p.m. regularly and 23 24 Planning Commission would -- or BZA would be

then 7:00 p.m.

	i
1	So and if just in case anybody
2	questions if there's something that's kind of
3	maybe going to both entities, I'll just
4	cross-condition things, so if it's a site
5	plan that's going to Planning Commission, I'll
6	say and it's also seeking some variances,
7	the site plan would be contingent on approval
. 8	by BZA, so
9	MS. RUSSELL: Thank you,
10	Jonathan.
11	MR. MENDEL: So that's all I
12	have.
13	THE CHAIRMAN: Okay, good.
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CASE NUMBER 19-19

THE CHAIRMAN: The second item

on the agenda tonight is Case 19-19. This is

for the property at 1088 South Court Street.

This is for a code or -- and map amendment.

Actually, a map amendment.

Jonathan.

MR. MENDEL: Yes. Thank you.

As you said, this is a map amendment, a rezoning of the property at 1088 South Court Street from R-3 to C-1 requested by the Applicant, which is Tucker Ellis, LLP, representing Trillium Creek, LLC, which is the owner of the property.

The subject property is .92 acres on the east side of South Court Street at the City of Medina corporate boundary. The site is occupied by a twenty-three-hundred-square-foot one-story principal building and about a two-thousand-square-foot accessory building and accessory vehicle circulation areas.

The Applicant requests rezoning the property from R-3, High Density Urban Residential, to C-1, Local Commercial. At the

moment, the Applicant wishes to develop the property with a bank ATM kiosk drive-through. This is not a permitted use in the R-3 zoning and is a conditionally permitted use within the C-1 district.

Attached to your -- the staff report has various supporting information regarding the request and the regulatory framework under the C-1 Future Land Use Map of the Comprehensive Plan, current zoning map, and then the Applicant's narrative for the rezoning and their development plans.

And just walking through the proposed zoning, the Applicant proposes rezoning the property as C-1, Local Commercial, which is our lowest intensity commercial zoning district, kind of our lowest intensity general zoning -commercial zoning district. This district permits a limited range of commercial uses, such as office, retail, professional -personal and professional services. Conditionally permitted uses are a range of uses, such as bed and breakfasts, churches, gas stations, restaurants, personal and professional services with a drive-through,

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which personal and professional service with a drive-through is the land use that the proposed drive-through ATM kiosk would fall under.

The Applicant proposes -- provides discussion points supporting their request for the rezoning from R-3 to C-1.

In the current policy document, the

Future Land Use Map of the 2007 City of

Medina Comprehensive Plan Update, this

property, the subject property, is designated

residential high density as a specific area of

the same designation to the north and east

encompassing properties on the east side of

South Court Street and Sturbridge Drive.

So going through some general staff comments, the City's Comprehensive Plan designates the property, as I said, residential high density, which is equivalent to the existing multifamily development patterns on the -- many of the neighboring properties to the north and east.

The C-1, Local Commercial, zoning district is specifically designed to be a low intensity commercial district, typically used elsewhere in the city on relatively small sites, closely

situated near less-intensive land uses and/or zoning districts. One such area would be at the northwest and northeast corners of North Court Street and Homestead Street, which is a very transitional area in land use and zoning.

If the purposed rezoning is approved by
City Council and becomes effective, the
Applicant's proposed and intended land use for
the subject property will require a
conditional zoning certificate review and
approval by the Planning Commission, and this
does require a public hearing in front of the
Planning Commission, as we're all well aware
of.

So the next step is the Planning Commission should weigh the information provided and put forward a recommendation to the City Council on the rezoning request from R-3, High Density Urban Residential, to C-3 -- C-1, Local Commercial.

Thank you.

THE CHAIRMAN: Okay. Thank you, Jonathan.

And the Applicant?

MR. EDDY: 1 Yes. Thank you. Justin Eddy from Tucker Ellis, LLP, 2 950 Main Avenue, Suite 1100, Cleveland, Ohio. 3 Unfortunately -- typically, I bring -- and this is -- it's good to see everybody again. 5 We're back again. Mr. Funk from Trillium Creek 6 7 was ill this afternoon, so he decided to sit this one out, so if anybody has any questions, 8 I'll answer them to the best of my ability, but 9 10 I think I know this pretty well. MR. MENDEL: Justin, can I 11 interrupt you for one second? 12 MR. EDDY: Yeah. 13 MR. MENDEL: The 14 Commissioners, you have a red folder that has 15 been provided as an exhibit from, I believe, 16 someone from the public that will give their 17 18 presentation of their stuff, just so you have that. I'm going to give a copy to Mr. Eddy for 19 20 his files. 21 MR. EDDY: Thank you. And I have one 22 MR. MENDEL: 23 for the Planning Commission file, so thank you. MR. EDDY: 24 Okay. So what we are proposing to do on this site, kind of the 25

plans and the site plan that was approved by BZA subject to rezoning the property, are included in the packet, but essentially it's for the installation of a drive-up ATM KeyBank kiosk. KeyBank has been involved in this process and is -- you know, they're committed to developing the site in accordance with those plans and, basically, as soon as we are able to get this done, we will.

If you recall, we had -- the initial iteration of this plan had the entrance drive on the north side of the property. That was moved to address concerns related to traffic, particularly with regard to the Pinewood entrance and exit, and as you see cars come in off of South Court, circulate through the kiosk, it has a lane that would allow a car to go around anybody that's queued waiting for the -- to use the ATM to exit. Then you're able to exit back out onto South Court Street.

Another item that we're doing, if you could see the drive extension off the south end there, basically the current drive is going to be removed and then replaced, so Trillium is still going to retain use of these buildings.

They use them for storage, things along those lines, and need access to it, so the -- that's how they're going to do it. We're going to install at our expense and remove the existing driveway to reduce the points of, you know, traffic along that particular piece of property.

As you can see by this map, you have a significant amount of C-3 zoned property adjacent to what is, I believe, residential on the west side of South Court as well as the Handel's Ice Cream and, I believe, a veterinary office within the R-1 and R-3 zoning districts. The veterinary office, if I'm correct, exists by virtue of the fact that it was zoned that way when that area was annexed into the City. The Handel's was approved as a commercial use in connection with PUD. That, I believe, relates to the residential development there to the north.

To the south, everything in Montville maintains a commercial zoning classification.

Trillium owns the property that is immediately to the south, and that's where they operate their dermatology practice.

Essentially, the character of this neighborhood is such that it has become a commercial corridor. The R-3 zoning classification, because of this, we don't believe that the R-3 zoning classification is no longer appropriate and we believe that a commercial zoning designation would fit the conformance with the area and bring the property into conformance with the character of the area specifically.

I'll note that the -- there were some -- I think this just sort of drives some of the points. In terms of the inapplicability of a residential zoning classification, there were a series of houses that were -- that maintain frontage in Montville Township on Trillium's current property, and they -- when they acquired the property, they owned those houses, and for a time had actually rented some of them But it's just not an area, at least right out. along that corridor, that's feasible to own and operate for -- you know, for particularly rental properties, but in terms of marketability of that particular corridor for residential properties. I think that's an

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example where it's just not something that we feel is feasible, and those houses have, I think, by and large been raised.

I'll note that the purposes of the C-1 zoning classification stated in the code of 1133.01 is to - and I'm quoting - provide for uses principally to accommodate the sale of convenience retail goods and personal services purchased frequently for daily and weekly needs.

Our proposed project, we feel, fits directly within that. It's designed essentially to capture those folks that are traveling along South Court Street. It's not a destination use, as they say. It captures the existing traffic, and we believe it supports what -- the purpose of the code.

Also, as Mr. Mendel mentioned, this is the lowest intensity commercial zoning classification, I believe, with respect to -- except for the C-S zoning classification, but that's something a bit different, I guess.

But it's really designed to be adjacent to the residential uses that you see to the east and used as a transitional type of zoning

classification between the higher density commercial zoning classifications and uses to the west, and even more generally, higher density zoning classifications and higher intensity commercial uses and those residential uses that you see here to the east.

In terms of the Comprehensive Plan, I just want to point out that that's -- you know, the way that I think this board should look at it, that's a guide. It is a little bit dated, in my opinion. I think it was completed in 2007 and hasn't been updated since then. So it's just one of those things that -- it's a guide. I think that, you know, it's always good to plan and look at things and what we want to do with certain areas, but at the end of the day, things change, so you really sort of have to look at the current state of affairs when weighing what to do relative to a certain piece of property.

As I mentioned, this is a use that's designed to capture existing traffic. You're not going to have people coming from all areas of the city to get here. It's not a retail shopping center, for example.

The main reason that this property is attractive is because there is a decent amount of traffic on South Court Street. I don't think that that's anything we've tried to hide throughout this process. What we're expecting are sixty to eighty trips per day, and what that translates is thirty to forty cars going onto the site. So a trip is entering the site. There's another trip counted for exiting the site.

So even though that we are capturing that, that existing traffic, we don't feel that there is any significant additional impact from a traffic standpoint that is created by this. I don't doubt -- and I'm sure that some of the members of the community from the Pinewood development are going to discuss some of their concerns with the traffic on this thoroughfare, but at the end of the day, that's a broader issue than what we're looking at today relative to this particular rezoning request. To the extent that those issues do exist on South Court Street, those are secondary and should not really drive in decision-making here this evening.

With that, I'm happy to answer any questions. I may reserve the right to respond to anything in this if that's okay as well (indicating).

THE CHAIRMAN: Okay. Do we have anybody present that would like to make a comment about this?

MR. HOEK:

Good evening.

My name is David Hoek, H-o-e-k. I live at
28 Pinewood Drive, Medina, Ohio 44256. I'm a
member of the Pinewood Condominium Association.

We are here tonight to reassert our opposition to any rezoning of the lot at 1088 South Court Street, our objection to any rezoning which allows a commercial driveway at a critical and dangerous spot on South Court.

At our meeting in July, Attorney Eddy dismissed our comments opposing the rezoning as anecdotal. We have presented the Planning Commission with empirical evidence supporting the reasons for our opposition. This includes a testimonial signed by seventy-two residents including fifty-three owners of homes in Pinewood expressing their opposition.

We also provided members with a detailed aerial map, a view of the section of Route 3 where the proposed rezoning would add an eighth commercial driveway to an already-congested two-tenths-of-a-mile stretch of the roadway. One doesn't need years of experience as a city planner or a real estate professional to recognize the potential hazards in the short stretch of a busy highway.

Here are more facts that you could see on There are seven commercial the aerial photo. driveways serving nineteen businesses, including a twelve-pump gas station and a ten-bay auto service center, as well as two streets - Pinewood and Hartford - between Sturbridge and Mast Parkway. Four of the driveways and Pinewood Drive are squeezed into a distance shorter than a football field. The proposed new commercial driveway would replace an existing limited-use nonconforming residential driveway, which for the past sixteen years has been an access to buildings that serve an economically feasible use for Trillium Creek. This driveway is shown on the map as Number 8.

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Based on an ODOT analysis of traffic volume at Lexington Ridge, there are 13,460 vehicles each day on Route 3. This analysis was done in 2010, and traffic has surely increased due to the continued development on both sides of Route 3. There have been sixteen traffic accidents in Medina in the past three months.

By comparison, there are 16,380 vehicles a day on North Court at Grande Boulevard, based on a traffic analysis made in 2016 prior to the

major construction project on Route 42.

Our concern is not just the increase in traffic, but the danger due to the limited sight line on Route 3 looking south from Pinewood Drive. The proposed commercial driveway at 1088 South Court would only be about a hundred feet from Pinewood, far less than state-recommended stopping sight distance of two hundred and fifty feet at thirty-five miles an hour, and many motorists are going much faster.

The driveway would be at the crest of a hill whose low point is just north of Lexington. The speed limit in that area is forty-five miles an hour, while it's

thirty-five miles an hour at the Medina City line, which is where the proposed driveway would be. Drivers exiting Pinewood only have six to eight seconds to enter South Court safely after a northbound vehicle emerges in sight over that hill.

Traffic does not come to an immediate slowdown at this point despite the posted speed limit reduction. It is difficult and dangerous to make a left turn entering or exiting Pinewood or the many commercial driveways along this short stretch of Route 3. Any additional commercial driveway would contribute to more congestion in this high-traffic area creating further hazards and hardship for the residents of Pinewood and the lives of the thousands of motorists and passengers on Route 3.

Ongoing and future residential and commercial development, such as the slated nursing home proposed for a five-acre parcel in front of Trillium Creek's business will generate a significant increase in traffic.

There are currently sixty-six homes sited on Mast Parkway with commercial and retail development proposed. Route 3 south to

Lexington and beyond also has property offered for additional development.

Attorney Eddy pointed out Trillium Creek is not suing the City over what it cites as the arbitrary and unsupported decision of the BZA which refused its request for a conditional variance to the current R-3 zoning, it is only appealing to this issue. He indicated that the appeal would be dropped if the requested rezoning were approved. He might have just as well have added "or else."

He described 1088 South Court as being located on a major thoroughfare in an outlining area. In fact, the property is only a mile or so from the Square. He added that the bank kiosk would replace the loss of services due to the closing of the Huntington Bank branch across the street. In fact, Huntington has opened a kiosk in front of the former bank building.

Trillium seems to have a high level of confidence that they will get their rezoning. The lot has already been clear-cut in expectation of a construction project, we presume.

Attorney Eddy has cited several cases in support of the rezoning request. One of these is Shemo versus Mayfield Heights, in which it was stated that the rezoning request, quote, "will advance legitimate governmental purposes," end quote. Among the legitimate governmental purposes noted in the case was that rezoning, quote, "will not exacerbate traffic congestion and noise in the area."

The additional driveway at 1088 South Court will certainly exacerbate traffic congestion, and this should not be a secondary consideration in the rezoning issue here.

Another case cited is Ederer versus

Board of Zoning Appeals in Wadsworth.

Here it's stated that, quote, "traffic

regulation must remain a byproduct of zoning

activities --" continuing "-- the public

authorities must find some manner of dealing

with traffic hazards," end of quote. Public

authorities dealt with the traffic congestion

and hazards on North Court Street through a

two-year, twenty-million-dollar construction

project on Route 42. Will this happen on

South Court? The community planning staff

recommended against an earlier request to rezone the property to C-3. Now, staff has only commented saying the zoning district is typical to that of North Court and Homestead Street.

Here are the differences. There are four businesses operated from former homes on All are low North Court at Homestead. traffic - an insurance agency, tax service, a recovery center, and a daycare service - but the greater importance, the speed limit on North Court is twenty-five miles an hour and there are turn lanes for Homestead.

The owners, residents, and many daily visitors to our Pinewood neighborhood appeal to this Commission to recognize the dangerous conditions and negative impact that allowing an eighth commercial business driveway would create in this busy, narrow funnel into and out of Medina. When the Planning Commission approved the development of Pinewood some-thirty years ago, it was with the implicit commitment to the safety and security of its residents. That commitment has no expiration date due to changing conditions along the busy

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corridor extending into Montville Township.

Pinewood is a private drive and one of only

five cul-de-sacs in the city exiting onto a

state highway. The others are on Routes 57 and

18. They are city streets and there are no

commercial driveways or sight-obstructing hills

near them.

Your decision tonight will affect not just the twenty-six thousand residents of Medina, but the estimated twenty thousand motorists and passengers who daily use Route 3. This historic city has monuments, streets, parks, and buildings commemorating the contributions of past city leaders and their vision and foresight. We hope and pray that we will never see a small forlorn wooden cross adorned with a plastic wreath appear on Route 3 in memory of a needless tragedy.

Please vote against this rezoning request. Thank you.

THE CHAIRMAN: Thank you very much.

Questions, comments by members of the Commission?

MR. DUTTON: Can I ask a

1	question about the signatures gathered? Are
2	these recent signatures or
3	MR. HOAK: Those were
4	gathered by prior to the meeting on
5	Jonathan, help me with that. The meeting on
6	the C-3 rezoning request several months ago.
7	MR. DUTTON: Okay. So these
8	signatures are actually for a different
9	application then, what I'm looking at right
10	now?
11	MR. HOAK: Well, yes. At
12	the time we got those, there was a rezoning
13	request for C-3.
14	MR. DUTTON: Okay.
15	MR. HOAK: But the
16	implication is the purpose is that the
17	residents were against opposing of any
18	rezoning which would create that commercial
19	driveway.
20	MR. DUTTON: Okay.
21	MR. HOAK: Thank you.
22	MR. GOLD: Mr. Hoak, how
23	many additional how much additional traffic
24	do you expect that this would generate?
25	MR. HOAK: Well, sir, it

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isn't the question of traffic. It's already plenty of traffic. As I said, thirteen thousand-plus.

There's a lot of development going to go on South -- there will be more traffic. The situation is, the driveway, a thirty-six-foot cut, twenty-four-foot driveway would be right at the city limits.

And you folks are from Medina. If you drive north on South Court where, at that point Wooster Pike Road from Lexington, you go down a hill and then you come up a hill, and right there is where that driveway would be. very hard sight obstruction, particularly pulling out of Pinewood and if you're trying to make a left turn. It's okay in the daytime, sure, Sunday afternoon visiting Handel's, but you look there at night, you look in the evening, you look in the early morning hours when people are going to work when there's the traffic, it's very difficult to see if they're making a left turn. They'll be making a left turn into the -- anything that's at 1088.

But we're concerned that it won't just be a kiosk, which is what they're asking for on a

1	short-term lease. Once they have a C-1
2	rezoning ability, they could put in any number
3	of different kinds of businesses that would
4	be would certainly generate more traffic.
5	We have to look to the future for that because
6	we're living there. We're sixty-four homes.
7	It was created by a planning commission such as
8	yourself thirty years ago. We asked for the
9	protection that you could give us by not
10	allowing that commercial drive.
11	THE CHAIRMAN: Did anybody
12	else I presume you were speaking for
13	Pinewood, though, right?
14	MR. HOAK: I'm sorry?
15	THE CHAIRMAN: You're speaking
16	for the Pinewood Association?
17	MR. HOAK: Yes, sir.
18	THE CHAIRMAN: Okay. Is there
19	anybody else that wanted to make any comment
20	that's not part of Pinewood?
21	MS. RYAN: Not addressing
22	Pinewood or not living in Pinewood?
23	THE CHAIRMAN: Well, I mean,
24	this gentleman already basically said he was
25	speaking for the association, which I presume

1 is all the residents. MS. RYAN: I'm not a resident of Pinewood. 3 4 THE CHAIRMAN: Oh. Come on up. MS. RYAN: I didn't know if 5 you meant speaking on another issue. 6 7 Good evening. My name is Pat Ryan, and I live at 4254 Sharon Copley Road in 8 9 Montville Township. I have relatives and 10 friends in Pinewood. I go there quite often and that's why I'm here. 11 I'll give a little bit of history here I 12 know some of you do know, but bear with me, I'd 13 like to do this because some of the points lead 14 15 into tonight. 16 The Applicant applied for a land use 17 variance to allow a bank kiosk to be 18 constructed on the property at 1088 South Court. This use, being only leased, is not a 19 20 permanent use. On April 11th, the request was denied by 21 22 the Medina City Board of Zoning Appeals. 23 current nonconforming use, according to the BZA 24 record, is for storage of business records and 25 property maintenance equipment for the medical

office facility on the adjacent property and, as such, the Board felt it had a viable nonconforming use. This use can be substituted with another nonconforming use with approval.

An appeal to the Court of Common Pleas has been filed by the Applicant's attorney.

On the same evening as the BZA denial, the site plan review for the unapproved kiosk on a leased land was reviewed by this Commission.

The site plan was approved by the Commission with four conditions. The final one being, quote, "subject to the BZA approval of a land use variance --" and I'd like to state, Mr. Eddy said for rezoning, and it was for "a land use variance request to permit a personal and professional services with drive-through land use (bank ATM kiosk) on an R-3 zoned property where such land use is not permitted or conditionally permitted," unquote. This condition renders that site plan review approval void unless the Applicant proceeds with and is granted their appeal in court.

After the site plan approval, the Applicant changed course and proposed rezoning the subject property to C-3, the most intense and

intrusive commercial district in the Medina
City Zoning Ordinance.

At the May 9th Planning Commission meeting, Mr. Mendel stated, quote, "The map currently designates the subject property High --Residential High Density as part of a specific area of the same designation to the north encompassing properties on the east side of South Court and Sturbridge Drive, " unquote. Ĥе went on to state, "The following items must be considered: Consistency with the 2007 City of Medina Comprehensive Plan Update and Future Land Use Map; consider all possible permitted and conditionally permitted uses in the proposed zoning district; and intrusion of commercial development and change of neighborhood land use character."

Mr. Mendel stated he felt to be more consistent with the Future Land Use Map designation, the more appropriate zoning district for the subject property would be R-4, Multi-Family Residential. He stated staff did not recommend rezoning to C-3 due to inconsistency with the 2007 Comprehensive Plan Update and Future Land Use Map and, quote, "the

C-3 district full range of permitted and conditionally permitted uses have greater potential for negative impacts on the surrounding residential uses." And I know that's C-3 and we're considering C-1, but bear with me.

Mr. Eddy, attorney for the Applicant, then inquired if there was a less-intense commercial zoning district that would permit the use of a bank kiosk. Mr. Mendel stated there were and explained the C-2 and C-1 but stated they would still be inconsistent with the Comprehensive Plan Update and Future Land Use Map. He did not address the C-S district.

The east side of South Court has no commercial zoning at all from Lafayette down to the south city limit. The only reason two of the three commercial uses exist on the east side of South Court is because of annexation. The vet clinic is a legal nonconforming use in a residential district which existed when the property was annexed from Montville Township. The City had no part in approving this use, and as a nonconforming use, according to the Ohio Revised Code, it is permitted to continue.

The existing structures on the subject property housed Swingle's plumbing business and their residence. The house was demolished by the Applicant when they acquired the property. The plumbing business was also a nonconforming use when annexed by the City. Again, the City had no part in approving this business use.

Handel's Ice Cream is in the portion of Sturbridge Townhome Planned Unit Development designated for commercial use, but the underlying zoning does not change, it is still residential. The only actual commercially zoned properties are across South Court - or State Route 3 - and there is no rule that says zoning on both sides of a road have to be the same.

Mr. Eddy stated, quote, "Their intent is to narrowly tailor this as much as possible for a kiosk," unquote. And for that reason, they wanted to amend their application that night to the C-1 designation. Tailoring doesn't exist in rezoning and all uses listed in the requested district must be considered.

Mr. Mendel said the staff report was predicated under the C-3 request and felt it

would be best if the Applicant requested a continuance for a month to amend the request, giving the staff and Applicant time to revise their comments, assemble commission packets, and redistribute it to the public.

Mr. Mendel further stated that the C-3 request, quote, "would need to be denied by council, at which point the Applicant could submit an application for rezoning to C-1," unquote.

The Zoning Commission recommended approval contrary to the planning director's recommendation to deny due to noncompliance with the land use map and Comprehensive Plan -- sorry, and potential negative impacts on surrounding residential land uses.

At the City Council meeting in August, the Applicant again attempted to circumvent the administrative process by requesting an amendment to their request from C-3 to C-1. They did this by submitting a letter the same day as the meeting, after the agenda had been released, without any Planning Department review, staff report and recommendation, PC recommendation or even public comment on the

C-1. Council tabled this issue.

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After reviewing the zoning districts, if there is any commercial rezoning for a kiosk, then the C-S district appears to be the best The C-S permits professional, medical and administrative office, personal and professional services (including banks), and other similar uses. As with the C-1, it conditionally permits personal and professional services with a drive-through. Prior to the council meeting in September, I asked Mr. Eddy if they had considered this district, and he hesitantly said no, but he took the text that I presented to consult with Mr. Mendel. Mr. Eddy came back and told his clients -- client in my presence, after speaking with Mr. Mendel, that "the C-S gets you what you want, the kiosk, but it doesn't give you the convenience store." Mr. Eddy conferred with his client privately and approached me, thanked me for the information and said they were not going to consider the C-S.

Why not? The C-S is narrowly tailored for this type of use, as Mr. Eddy stated was their intent, and would permit a bank kiosk. But I

ask, is that truly their intent? Obviously not.

Council had two motions on the revised agenda that evening. The first was for the original C-3 application, and the second was the same motion but for the C-1, if modified. As we were told, either motion would have changed the zoning if approved. Council was instructed -- sorry.

After council discussion, it was suggested the Applicant table the item until proper documentation review, notification, and comments could be generated for the C-1 and now the C-S. The Applicant decided to not do this and requested a vote that evening. Council voted no on the C-1, with the super majority, and no on the C-3. Both rezoning requests were denied as stated by the President of Council, Mr. Coyne.

Now we are back before the Planning Commission for the C-1. In my opinion, even if the Commission approves this rezoning, Council can't act on it for one year per Section 1107.06(e) since it was denied, and even if they would -- Council would hear it,

they still do not have any recommendations from Mr. Mendel, which was one reason they suggested that it be tabled.

This entire process has been complicated by midstream changes in strategies, requests, and applications. I realize the Planning Commission has the ability to approve this request, but should something as consequential as rezoning that could permanently and adversely affect adjacent residential property be decided without the planning director's recommendation and without regard to the Comprehensive Plan and the Future Land Use Map?

real intent was to just lease a portion of the property for a bank kiosk, then why leap from a use variance which was narrowly tailored for the intended use on a portion of the property, to a commercial zoning for an array of potential intrusive commercial uses on the entire parcel? Are they perhaps preparing for when the lease expires or is terminated? Why not consider the C-S? Why not complete the appeals process? The C-S would be the least

intrusive for the adjacent owners because they 1 would at least have the assurance that they would not have a restaurant, a bar, outdoor patio, noise, lights, food odors within feet of their front doors, and it would give the

kiosk.

The Applicant absolutely has the right to develop, but the adjacent existing property owners who signed that petition and live in the area in Pinewood and off Hartford also have rights. We are all allowed the, quote, "greatest enjoyment and maximum use of one's land, " unquote, within our perspective zoning district and Comprehensive Plan.

Applicant what they say they desire, a bank

Interestingly, there are no recommendations this time from Mr. Mendel in his current staff report. The Comprehensive Plan is not to be -is the Comprehensive Plan not to be formally addressed for this application? How did the staff report go from four pages for C-3 to just two for C-1? Why is this application different?

THE CHAIRMAN: I think we know -- we pretty much heard this from the

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other gentleman, too. I think we know where 1 everything's kind of going. You're kind of 2 well past any five- or ten- or fifteen-minute, 3 you know, time. Do you have any, like, 4 closing-type comments? 5 MS. RYAN: Okay. I have 6 7 something that's quite different. THE CHAIRMAN: Okay. 8 Also, for this MS. RYAN: application, the C-1, proper notification has 10 not been given per Section 1107.07(b) and the 11 Ohio Revised Code 713.12. This new application 12 has been rushed through without proper 13 notification as required by Medina Codified 14 Ordinances. I do not believe an ad was 15 published thirty days prior to the meeting, nor 16 was twenty-day notice given to the contiguous 17 property owners. Again, is this application 18 exempt from the rules? 19 Let me just go through here and see if 20 there's anything new. 21 Again, Mr. Eddy said that the plan 22 approval -- site plan approval was based on a 23 rezoning of the property as requested by this 24

application, and it was not. It was BZA

approval for the use variance.

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Rezoning applies to the entire property, so the owner could and may remove all the existing buildings it desired and to develop the entire property at any point in time.

And I believe it's also important to note the four homes removed -- where Mr. Eddy is saying that it's not residentially viable anymore, the four homes that were removed were removed by the Applicant, and so they are the ones that determined that the area is obsolete and economically infeasible because they didn't want to be landlords.

THE CHAIRMAN: The majority of those homes, though, were in Montville Township, which we have no control over there.

MS. RYAN: True. But they're citing that in part of their argument as the corridor being unviable for residential, so I think it was a fair statement.

Just my closing. Zoning is to guide for urban growth and development used in accordance with the Comprehensive Plan. The 2007 Comprehensive Plan Update for Medina

1	states the area should be residential. This
2	plan was created and supported by the
3	Planning Department, this Commission, the
4	residents, and approved by Council. This plan
5	is not outdated, as Mr. Eddy stated. When the
6	plan was updated in 2007, the Board of Zoning
7	was identical to what it is today. The only
8	changes are that four residences were
9	demolished by the Applicant and Handel's as
10	part of an approved PUD went in.
11	This plan is still very relevant and should
12	be followed until it's formally changed.
13	Thank you.
14	THE CHAIRMAN: Thank you.
15	Anybody else have any comments they'd like
16	to make at this point?
17	AUDIENCE MEMBER: I have some short
18	comments, but it sounds like you don't
19	THE CHAIRMAN: New and
20	different?
21	AUDIENCE MEMBER: want to hear
22	them.
23	THE CHAIRMAN: New and
24	different?
25	Because City Council is the one that holds

1	the actual public hearing. We've always
2	entertained anybody that was here because we
3	want to have input, but they're the ones that
4	actually hold the public hearing on any
5	rezoning, so you'll have another opportunity as
6	well to go into all your reasons for and
7	against in this case against, I guess, or
8	for.
9	If it's something new, absolutely. If
10	it's, you know
11	AUDIENCE MEMBER: That's okay.
1.2	THE CHAIRMAN: What?
13	MR. GOLD: She said "that's
14	okay."
15	THE CHAIRMAN: Okay, good.
16	Members of the Commission?
17	Mr. Rose?
18	MR. ROSE: Thank you,
19	Mr. Chairman.
20	First, Jonathan, about the notification
21	that was brought up, was the notification
22	timely?
23	MR. MENDEL: It was.
24	For rezonings, the zoning code requires
25	notification to adjacent property owners, so we

1	notified the adjacent I believe the adjacent
2	condo owners and the homeowners association for
3	Pinewood as adjacent property owners, and then
4	the other adjacent property owners to the west
5	across the street.
6	We do not do a newspaper notification.
7	It's not required by the zoning code for a
8	rezoning request in front of the Planning
9	Commission.
10	And the notification is ten days for
11	Planning Commission to the adjacent property
12	owners and the as you said, the publication
13	for a thirty-day minimum for a public hearing
14	is for City Council process, so it was
15	followed.
16	MR. ROSE: Thank you.
17	And then
18	MS. RUSSELL: What
19	I'm sorry, go ahead.
20	MR. ROSE: Okay. Did you
21	have more to add to that?
22	MR. MENDEL: No.
23	MR. ROSE: Then with regard
24	to the C-S
25	MR. MENDEL: Yes.

MS. RUSSELL: That was going to 1 be my question. 2 MR. ROSE: Thank you. 3 I qot to scoop -- I got to scoop a lawyer. 4 But could you enlighten us on that and 5 6 what --MR. MENDEL: 7 It is true that 8 we --MR. ROSE: -- conversations. 9 MR. MENDEL: I -- the only --10 nobody's suggested or brought to me formally a 11 request to change it to C-S. I -- any ex-parte 12 discussions that happened before or after a 13 meeting I was not party to, nor would I ever be 14 party to, so I don't know anything about 15 anybody requesting C-S or any discussions 16 17 there. The C-S district objectively is a low --18 very low intensity commercial zoning district. 19 As was mentioned, the purpose is to establish, 20 to create an environment conducive to 21 well-located and designed office building 22 23 sites, to accommodate professional offices, non-profit organizations, and limited business 24 25 service activities. You know, it is a very low

Personal

intensity, so pretty much there's only three 1 permitted uses, is office -2 professional/medical/administrative -3 professional or personal service, or other uses 4 5 as determined by the Planning Commission. Conditionally permitted uses. 6 7 and professional services with drive-through 8 is a conditionally permitted use in the C-S, so --Would that be a MR. DUTTON: 10 standalone drive-through or --11 MR. MENDEL: That would be --12 you know, whether this ATM is a financial 13 institution. And it's a drive-through 14 facility, so it kind of meets the intent and 15 definition of what a professional -- personal 16 and professional service where the 17 drive-through would be. 18 The only areas that are zoned C-S in the 19 City of Medina are along Route 18, West --20 East Liberty -- or East Washington Street, 21 basically east of the cemetery and east of 22

23

24

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St. Francis Xavier Church up to about almost

couple hundred feet east of -- west of

Guilford, you know, about -- you know, about a

Guilford.

So the request that I have that we've gotten with this application of P19-19 is for C-1 zoning, to rezone the subject property from R-3 to C-1. So C-S could be something that someone could suggest, but that has not been part of my -- of the application that has been submitted and part of the staff report and packet that were put together for the Planning Commission this evening.

MR. GOLD: Mr. Chairman, I'd like to make a comment.

MR. GOLD:

THE CHAIRMAN: Go right ahead.

You know, I do

not see how this kiosk is going to add additional traffic to Court Street. I cannot understand how thirteen thousand cars are using this stretch in there per day. I'd like to see more data on it and I'd like to see where the data was generated from. I just can't see thirteen thousand.

As far as the entranceway into this kiosk causing traffic problems, with such low use, I just don't see how that could really affect the movement to any great degree in and out of

1 Pinewood Drive.

But with that said, changing this to a C-1 zoning is going to open this up to a large litany of businesses and institutions that we may not want to see on this property. If it was limited only to the professional services and the ATM drive-through, I'd have no problem supporting this, but to go to a C-1, which allows a broad use - and not to say that down the road that the Trillium Creek would then demo those outbuildings, move them to a different part of the property, and then open this up to other business applications - I can't say I'm in favor of changing this to a C-1.

THE CHAIRMAN: Okay. Thank you. Go ahead.

MR. DUTTON: Can we ask the Applicant to respond on why the C-S isn't intense enough for this property? Is that possible?

MR. EDDY:

I guess there's

no particular reason. You know, I don't think

it's any secret. I mean, there's more of a

greater multitude of uses that are permitted

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and conditionally permitted, I believe. I'm not up to speed particularly with the exact uses.

I think at the end of the day, though, where the C-1 makes sense still, notwithstanding the fact that the C-S does not permit as many uses, is that most of the uses that have been cited as the concern are conditionally permitted, and those are subject to review of this body, I believe, and subject to various standards that are set forth in the code that are going to be, you know, considered on and decided upon on a case-by-case basis. So there's that extra layer of review that the City maintains.

THE CHAIRMAN:

Thank you.

I guess that's the one thing I would remind the Commission, while the kiosk is what's shown on the plan, all well-intentioned, at some point in time one still has to look at the entire C-1 uses that are allowed on this property. And that's not to say that anything other than -- I mean, right now the kiosk is what's being proposed, but down the road if something happens, it is still C-1 and you need

to look at all those uses. 1 I think personally the kiosk probably 2 generates a whole lot less traffic than even 3 Pinewood does, but that's only the kiosk, 4 that's not necessarily the property, so 5 6 other --MR. EDDY: And I -- if I can 7 say, the ground lease that -- the basic structure of this would ground lease the 9 property to KeyBank. That would be for a term 10 of ten to twenty years depending on, you know, 11 what happens, what KeyBank decides to do after 12 that ten-year period. You know, I can't 13 guarantee what's going to happen in the future. 14 I don't think anybody can. 15 THE CHAIRMAN: Right. 16 MR. EDDY: But there's a 17 long-term commitment relative to this 18 particular site. 19 THE CHAIRMAN: And that I don't 20 doubt certainly at all. That's what I'm 21 saying, you know, that's the plan you're 22 23 showing. Right. MR. EDDY: 2.4 THE CHAIRMAN: Except we have to 25

	l .
1	look at all of the uses
2	MR. EDDY: Right.
3	THE CHAIRMAN: not just a
4	kiosk.
5	MR. EDDY: Right,
6	understood.
7	THE CHAIRMAN: Because, you
8	know, that certainly might generate, as was
9	explained, you know
10	MS. RUSSELL: And the kiosk is
11	just in front. I mean, are they going to lease
12	the entire parcel?
13	MR. EDDY: No. It's only
14	a it's only a portion.
15	MS. RUSSELL: So they could
16	theoretically, if they change the zoning, knock
17	down the other buildings and put in something
18	in the back.
19	THE CHAIRMAN: Other comments by
20	members of the Commission?
21	(No response.)
22	THE CHAIRMAN: Any motion would
23	be a recommend
24	MR. ROSE: (Indicating.)
25	THE CHAIRMAN: Yes?
I	

1	MR. ROSE: I do have a
2	question with regard to carrying on Monica's
3	comment. The rest of the property, if anything
4	is done to that, they would have to come to the
5	Board for
6	MR. MENDEL: Likely, the
7	redevelopment of the remainder of the parcel
8	would have to come through Planning Commission
9	for at least site plan review.
10	MR. ROSE: They would have
11	to come before the Planning Commission for
12	MR. MENDEL: For the
13	Planning Commission
14	MR. ROSE: For demolition?
15	MR. MENDEL: No. Demolition,
16	they can demolish anything. They can demolish
17	the rest of those buildings today if they wish,
18	they just get a demolition permit through the
19	building department, but the building
20	something else on it
21	MR. ROSE: They would have
22	to come to us.
23	MR. MENDEL: They most likely
24	would have to come to at least a site plan
25	review in front of the Planning Commission, and

1	then conditional zoning, depending on the			
2	specific case.			
3	MS. RUSSELL: As long as it's			
4	within the permitted uses in the C-1. I mean,			
5	obviously			
6	MR. MENDEL: It would just be			
7	a site plan review.			
8	MS. RUSSELL: We have our			
9	review of the site plan, but if it's a use			
10	that's already permitted, you know, then we			
11	have less flexibility.			
12	MR. GOLD: Mr. Chairman?			
13	THE CHAIRMAN: Yes, sir.			
14	MR. ROSE: Well, I			
15	MR. GOLD: Go ahead.			
16	MR. ROSE: I still from			
17	the first time I saw this back whenever, I			
18	still have a problem with the location of the			
19	driveway relative to Hartford. You're creating			
20	an accident just waiting to happen, number one,			
21	because there's going to invariably there's			
22	going to be two cars vying for the same space,			
23	and you know what happens then, fender juice			
24	all over the place. So we increase safety			
25	hazard.			

There's going to be people going to be wanting to be using that kiosk and making a left turn into it at 4:32 on a Tuesday afternoon, Friday afternoon, and it's going to

back traffic up to North Court Street.

All right. Those have been my problems with this since day one. I don't think that's a good thing for the City.

MS. RUSSELL: I would chime in on that and say, even if you take the driveway issue aside -- because right now it's an R-3, right? Aren't some of the uses they could use it for is a school or a church, theoretically?

MR. MENDEL: Those are conditionally permitted uses within -- in the R-3 zoning district.

MS. RUSSELL: So even if they wanted to work within the zoning district that they have and try to put a conditionally permitted use there, it's going to have another -- probably a wider drive and increase traffic, so I don't think our review should be as focused on the traffic. Believe me, I lived on Hartford for ten years.

1	MR. ROSE: Okay. So you
2	know.
3	MS. RUSSELL: I'm familiar with
4	that particular intersection.
5	MR. ROSE: You know.
6	MS. RUSSELL: I think the
7	focus ought to be on, would we want the do
8	we want the zoning to stay? Is there a
9	compelling enough reason that the zoning should
10	actually be changed for that?
11	Does that make sense?
12	MR. ROSE: I think so,
13	yeah.
14	MS. RUSSELL: Maybe?
15	MR. ROSE: I think I
16	understood your words, is what I'm saying.
17	MS. RUSSELL: Yeah. It's
18	late.
19	MR. GOLD: Mr. Chairman, I'd
20	like to put forth a motion to for the
21	Commission to forward a recommendation to the
22	City Council for approval of rezoning from R-3
23	to C-1.
24	THE CHAIRMAN: We have a motion.
25	Is there a second?

1	MR.	DUTTON:	Second.
2	THE	CHAIRMAN:	I have a motion,
3	a second.		
4	Any other	r discussion by me	embers of the
5	Commission?		
6		(No response.)	
7	THE	CHAIRMAN:	Roll call.
8	MS.	DAVIS:	Grice?
9	THE	CHAIRMAN:	No.
10	MS.	DAVIS:	Russell?
11	Ms.	RUSSELL:	No.
12	MS.	DAVIS:	Gold?
13	MR.	GOLD:	No.
14	MS.	DAVIS:	Dutton?
15	MR.	DUTTON:	Yes.
16	MS.	DAVIS:	Rose?
17	MR.	ROSE:	No.
18	MS.	DAVIS:	Motion denied,
19	four yeas, on	ne nay. Does that	make sense?
20_	MR.	ROSE:	No. One yea,
21	four nays.		
22	MS.	DAVIS:	One yea, four
23	nays.		
24	THE	CHAIRMAN:	Yes.
25	MR.	MENDEL:	So this will then
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1	be forwarded to through the City Council
2	legislative process.
3	THE CHAIRMAN: Right.
4	If there's nothing else to come before the
5	commission tonight, we're adjourned.
6	(Hearing concluded.)
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STATE OF OHIO 1 SS: 2 COUNTY OF MEDINA. CERTIFICATE 3 I, Makenzie J. Koman, RPR, Notary Public within 4 and for the State of Ohio, hereby certify that the 5 above and foregoing is a true and correct 6 transcription of my stenographic notes as taken by 7 me on the 10th day of October, 2019. I further certify that this is a full and 9 complete transcription of the above-entitled cause. 10 IN WITNESS WHEREOF, I have hereunto set my hand 11 and affixed my seal of office at Medina, Ohio this 12 16th day of October, 2019. 13 14 15 16 Makenzie J. Koman, RPR and Notary Public within and for 17 the State of Ohio. My commission expires 09/19/23. 18 19 20 21 22 23 24 25